



## **IEA-ECBCS Annex 51: energy efficient communities. Experience from Denmark**

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## IEA-ECBCS Annex 51: energy efficient communities. Experience from Denmark

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**Abstract:** The paper describes the Danish contribution to the IEA-ECBCS Annex 51: “energy efficient communities”. We present three case studies, two from Annex subtask A (state-of-the-art review) and one from subtask B (ongoing projects). The first case study is “Samsø: a renewable energy island”. The community achieved a net 100% share of renewable energy in its total energy use, relying on available technical solutions, but finding new ways of organizing, financing and ownerships. The second project is “Concerto class I: Stenløse Syd”. The buildings in the settlement are low-energy buildings class I (Building Regulation 2008). The project partners envisaged the implementation of selected key energy-supply technologies and building components and carried out an evaluation of user preferences to give suggestions to designers and constructors of low-energy houses. The third case study (Subtask B) is: “low-energy neighbourhood in Lystrup, Denmark”. The project integrates sustainable solutions both for the building sector and the energy supply side, which in the case consists on a low-temperature district heating network. The analysis of the successful/unsuccessful factors in the projects contributes to develop the instruments that are needed to prepare local energy and climate change strategies and supports the planning and implementation of energy-efficient communities.

**Keywords:** energy efficiency, urban planning, renewable energy, district heating

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### 1. Introduction

The main objective of the Annex 51: “energy efficient communities” is the design of integrated long-term energy conservation and greenhouse gas (GHG) mitigation strategies within a community, with optimal exploitation of renewable energy (RE) [1]. A holistic approach is used, comprehending generation, supply, transport and use of energy. Annex 51 explores effective paths that implement technical innovations in communities with an increased rate, enabling communities to set up sustainable energy structures and identify the specific actions necessary to reach ambitious goals. We consider both short-term and long-term plans, and their economic feasibility. Furthermore, we prepared recommendations, best-practice examples and background material for designers and decision makers.

### 2. Methodology

#### 2.1. Subtask A

The title of subtask A is “existing organizational models, implementation instruments and planning tools for local administrations and developers – a state-of-the-art review”. Each participating country described the national legislative and economic framework for urban energy and climate change policies and prepared a review of data acquisition methods and tools for monitoring municipal energy and GHG balances. We then considered local energy system modelling and simulation tools and their combination with conventional planning tools for the design of energy supply systems and demand calculation. Finally, successful examples of community energy planning projects within the participating countries were discussed. The focus is on methods and planning principle, implementation strategies and the final comparison and evaluation of approaches in different countries.

#### 3.1.2 Subtask B

In subtask B, “case studies on energy planning and implementation strategies for neighbourhoods, quarters or municipal areas”, we described methods to characterize the actual state of a project in terms of energy and GHG performance. We investigated scenarios and planning alternatives arisen during the case study timeframe, and we reported cost structures and cost/benefit analyses. The process organization, the role of the decision makers and the implementation strategy were put into focus. Finally, we reported R&D issues, methods and tools used by the decision makers and the results achieved, with regard to GHG targets and economic feasibility.

### 3. Results and Discussion

#### 3.1. Samsø: a renewable energy island

In 1997 Samsø island (114 km<sup>2</sup>, 4124 inhabitant in 2010) won a competition, announced by the Danish Ministry of Energy. It dealt with the choice of a local community which could represent the most feasible plan for the transition to self-sufficiency with exploitation of RE.

##### 3.1.1. Objectives and milestones

The objective was to study what share of RE a well-defined area could achieve using available technology, and without extraordinary state subsidies. The master plan described the available resources and how the transition could be made, with descriptions of both technical and organisational figures. An essential requirement was reduced energy consumption in all sectors, i.e., heating, electricity and transportation. Another top priority for the project was the degree of local participation: the business community, local authorities and local organisations had to support the proposed master plan to give it credibility. It was expected to envisage new ways of organizing, financing and owning the proposed projects.

Table 1: Comparison between energy and economical figures in 1997 and 2005.

Energy and economical figures	Master Plan (1997)	Achieved (2005)
Share of renewable energy [%]	100	99.7
Degree of energy self-sufficiency [%]	100	35
Share of district heating [%]	65	43
Heat use [TJ/year]	140 (+ 0%*)	155 (+10%*)
Electricity use (no for heat) [TJ/year]	70.0 (-12%*)	77.3 (-3%*)
Onshore wind turbines [TJ/year]	86	100
Offshore wind turbines [TJ/year]	260	285
CO <sub>2</sub> emissions [tons/year]	-14000	-15000
Private investment [€10 <sup>6</sup> ]	78.7	53.3
Public subsidies [€10 <sup>6</sup> ]	9.3	4.0
Private investment [€/inhabitant]	20000	13500
Public subsidies [€/inhabitant]	2300	1000

\*Reference year: 1997

##### 3.1.2. Energy conservation

Campaigns were made concerning energy savings, among those the "pensioner project". The Danish Energy Authority granted funds (50% of the investment, max. 3250 EUR) to pensioners for energy saving renovations in their private houses. Informative letters were sent to the 444 pensioner families of Samsø and a free visit by an energy adviser was offered. 43% of the families made use of it. Local business increased its turnover by 1.1 million EUR. Nevertheless the total energy use (electricity, heat and transport) increased by 4% in the period 1997-2005, from 305.4 TJ to 318.6 TJ, mainly due to an increased heat demand (+10%, partially due to a colder winter in 2005) and energy use for transportation (+ 7%).

### 3.1.3. Energy supply

The municipal council guaranteed the mortgage loans that financed the district heating (DH) stations, whose fuel (straw and wood chips) is produced by local farmers. Buildings built in areas with existing or planned DH were compelled to connect to the system, while the houses that complied at least with the low-energy class 2 standard (Building Regulation 98) were exempt. Outside DH areas, the actual planning process began when 70% of consumers using regular oil furnaces or boilers had signed up for the conversion to DH. The energy utilities introduced a new financial model, who was an exception to normal practice. The consumer paid a connection fee around 10 EUR, if registered before the establishment of the network, while the fee increased to 5000 EUR afterwards. This method guaranteed a high degree of connection and aimed at encouraging end-users' energy savings, due to higher energy supply costs. The production increased from 39.6 TJ in 1997 to 82.4 TJ in 2005 [2], but at the same time the network heat losses increased from 19.9% to 24.2% of the delivered energy. The main figures about the DH systems are shown in Table 2. A cooperatively owned regional utility, NRGi, own and operates two DH systems; another system is owned by a local commercial operator, while the consumers themselves own and finance the last system.

Table 2: District heating in Samsø (2005).

Location	Nordby/Mårup	Tranebjerg	Ballen/Brundby	Onsbjerg
<b>Ownership</b>	NRGi*	NRGi*	Consumer-owned	Private
<b>Consumers</b>	178	400	240	76
<b>Investment costs [€*106]</b>	2.7	3.5	2.2	1.1
<b>Subsidy from DEA**</b>	1.2	/	0.3	0.4
<b>Peak power [MW]</b>	1.6	3.0	1.6	0.8
<b>Annual energy production [MWh]</b>	/	9500	3300	1500
<b>Solar collector area [m2]</b>	2500	/	/	/
<b>Solar storage tank [m3]</b>	800	/	/	/
<b>Year of establishment</b>	2002	1993	2005	2002
<b>Fuels</b>	Woodchips, solar	Wheat, rye straw	Wheat, rye straw	Straw
<b>Fuel consumption [tons/year]</b>	1250	/	1200	600
<b>Annual subscription [€consumer]</b>	344	362	345	350
<b>Price [€/MW]</b>	92	104	90	90
<b>New consumer fixed fee [€]</b>	3350	3350	6000	6000
<b>New consumer variable fee [€/m<sub>pipe</sub>]</b>	150	150	/	/

In areas outside DH networks, individual solutions were applied: 860 solar thermal systems, 35 heat pumps and 120 biomass-based units were installed [3]. To cover the electricity demand 11 onshore wind turbines were installed, with a total peak capacity of 9 MW<sub>el</sub>. An offshore wind turbines park was dimensioned with a capacity of 23 MW<sub>el</sub>, corresponding to the difference between the actual energy use in the transport sector and the energy savings to be realized in the master plan. Five of the 10 off-shore wind turbines are owned by the municipality of Samsø. The proceeds from the windmills are reinvested in future energy projects as Danish law does not allow local municipalities to earn money by generating energy. Three of the off-shore turbines are privately owned by local farmers. Nine offshore

wind turbines are owned privately by small groups of farmers, two are owned by local cooperatives with up to 1500 shareholders [4]. Spreading the ownership improved citizenship acceptance for the construction of the wind turbines. Electricity production prices are regulated by law and include a ten year fixed price agreement which is the same for all the wind turbines on the island. The agreement stipulates a guaranteed price of about 0.08 EUR for the first 12000 full-load running hours and afterward about 0.06 EUR, until the ten year period expires.

#### 3.1.4. Analysis

The strengths, weaknesses, opportunities, and threats (SWOT) analysis is shown in Table 3.

Table 3: SWOT analysis for the Samsø case study.

	<b>Helpful</b>	<b>Harmful</b>
<b>Internal origin</b>	<p><i>Strength</i></p> <ul style="list-style-type: none"> <li>- Political support</li> <li>- Internal energy market</li> <li>- Local coordination</li> <li>- Local ownership</li> <li>- Organisational structure</li> <li>- Local resources</li> <li>- Challenging jobs</li> </ul>	<p><i>Weakness</i></p> <ul style="list-style-type: none"> <li>- Energy savings</li> <li>- No cogeneration</li> <li>- Municipality administration</li> <li>- Uncertainty of energy prices</li> <li>- Training and education</li> <li>- Protests against placement of wind generators and DH plants</li> </ul>
<b>External origin</b>	<p><i>Opportunity</i></p> <ul style="list-style-type: none"> <li>- External investments</li> <li>- EU incentives</li> <li>- Lower tax for electricity from RE</li> <li>- Creation of new employment opportunities</li> <li>- El. contracts avoid price fluctuations</li> <li>- Positive effect on tourism</li> </ul>	<p><i>Threat</i></p> <ul style="list-style-type: none"> <li>- Removal of subsidies by new government</li> <li>- Immaturity of electric car technology</li> <li>- Lack of suppliers and companies for maintenance</li> </ul>

#### 3.2. Concerto class I: Stenløse Syd

The project Class1 began in 2007, after the municipality of Egedal decided to strengthen the energy requirements for a new settlement to be erected in the municipality. During the years 2007-2011 a total of 442 dwellings were or are designed and constructed with a heating demand corresponding to the Danish "low-energy class I". This means that the energy consumption will be 50% below the energy frame set by the Danish Building regulation (DBR 08), the energy frame being calculated with the following formula:

$$\text{Energy frame} = 70 + 2200/A \text{ in kWh/m}^2/\text{year} \quad (1)$$

where A is the heated floor area. During the first year of the project the municipality itself has constructed a kindergarten in compliance with the above restrictions and a social housing association has completed an ultra low-energy house project (heating demand of 15 kWh/(m<sup>2</sup>·year)) – comprising 65 dwellings. Besides, the constructions of the elderly centre and 13 single family houses have commenced. The Class 1 project focuses on selected key technologies and building components: slab and foundation insulation, window frames, mechanical ventilation with heat-recovery combined with heat-pumps, biomass-CHP, heat distribution for local DH and user-friendly building energy management systems.



Figure 1: Site area (left) and status of the settlement in 2010 (right).

### 3.2.1. Evaluation of user preferences and legislative analysis

One part of the demonstration activities deals with the evaluation of the user preferences to improve target future buyers/builders of low-energy houses. The methodology was determined and the initial interviews were carried out. The final report is available in [7].

Proactive attempts have been identified and documented to understand legislative and planning means in the process of promoting sustainable community projects [8].

### 3.2.2. Key-product development

Industrial partners have made progress in developing new and/or improved products suitable to low-energy buildings: a low energy window, whose production costs were reduced by 30% by process changes and machinery investment and a ventilation unit with heat recovery and integrated heat pump for low energy houses. Moreover the low-rise, dense building sites will be supplied by a local low-temperature DH network. During the summer period the bio-mass CHP plant will be closed down and the solar heating systems will deliver the heat for domestic hot water.

Table 4: SWOT analysis for the Stenløse Syd case study.

	Helpful	Harmful
Internal origin	<p><i>Strength</i></p> <ul style="list-style-type: none"> <li>- Integration of different sectors</li> <li>- Comparison of strategies in the different participating countries</li> </ul>	<p><i>Weakness</i></p> <ul style="list-style-type: none"> <li>- No obligatory monitoring concept implemented in all the sub-projects</li> </ul>
External origin	<p><i>Opportunities</i></p> <ul style="list-style-type: none"> <li>- Mix of energy savings and renewable energy policies, R&amp;D and dissemination activities</li> <li>- Intelligent management and monitoring of water and energy consumption</li> </ul>	<p><i>Threats</i></p> <ul style="list-style-type: none"> <li>- Coordination of many partners</li> </ul>

### 3.3. Low-energy neighbourhood in Lystrup

The project deals with the realization and evaluation of a sustainable housing area in Lystrup, Aarhus, Denmark. Residential area B was completed in “Lærkehaven” (“the Larch Garden”), in May 2008 and represented the first step towards the vision of a sustainable housing development, with a total of 122 low-energy buildings. Residential area C was completed in early 2010. The last stage (residential area A) will be finalized in 2011. The main characteristics of each area are:

A: 32 two-storey family houses according to the German Passive House Standard.

B: 33 two storey houses (Danish low-energy class I) and 17 single-storey houses (Danish low-energy class 2), LED lighting, phase change materials (PCM), common solar cell facility.

C: 40 residences (Danish low-energy class I, expected energy demand of 30 kWh/m<sup>2</sup>, total heated floor area: 4115 m<sup>2</sup>), connected to a low-energy DH network.

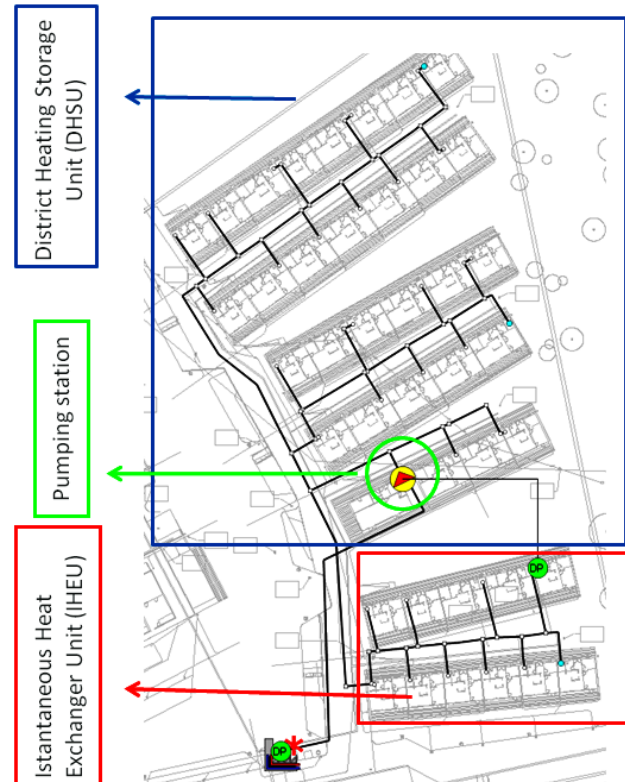
In the paper we focus on the area C. The project integrates sustainable solutions in the end-user side (building sector) and in the energy supply side (DH network). The former deals with finding cost-effective solutions for the construction of low-energy buildings and at the same time promoting high architectural quality and comfort. The latter refers to the demonstration of the technical and economical feasibility of DH applied to areas with low heat demand densities and to the testing of two heating unit designs with focus on return temperature.

### 3.3.1. The low-energy and low-exergy district heating system

The department is the first residential area in Denmark and one of the first in the world, where a low-temperature DH network is applied. A DH network (total trench length: ~800 m) was designed according to low temperature operation in the supply pipe (55°C) and in the return pipe (25°C). The application of the low-exergy concept to the DH technology aims at three main targets. The first one is to guarantee comfort, with regards to delivery of domestic hot water and to space heating requirements, by exploiting low-grade energy sources and renewable energy. The second objective is to match the exergy demand of such applications with the necessary exergy available in the supply system, by making the temperature levels of the supply and the demand closer to each other. Finally, it aims at reducing the heat loss in the distribution network, so that the total profitability is ensured from the socio-economic point of view. The main design concepts are:

- Low-size media pipes. This is achieved by allowing a high pressure gradient in the branch pipes connected to the unit with instantaneous domestic hot water preparation or by installing units with storage of DH water. The latter one consists on a heat exchanger coupled to a water storage tank on the primary side, which ensures low continuous water flow from the DH network and therefore low-size media pipes in house connections.
- Low operational temperatures: down to 50°C in the supply line and 20°C in the return line.
- Twin pipes are used rather than single pipes. Furthermore flexible or semi-flexible plastic pipes replace steel pipes, wherever it is possible. This leads both to lower investment costs for the civil works connected to the laying of the pipeline and to lower the heat loss.
- Utilization of a circulation pump placed in the supply line. The pump is placed in the communal building and ensures an increase of the available differential pressure in the area.

Figure 2: Sketch of the DH network with the location of the meters (adapted from [6]).





Next, it compensates for the choice of small-diameter media pipes. Two types of DH substations are installed: 30 Instantaneous Heat Exchanger Unit (IHEU) and 11 District Heating Storage Unit (DHSU). This former utilizes a heat exchanger between the primary side (DH loop) and the secondary side (DHW loop) for instantaneous production of DHW, while there is a direct system for space heating. The unit is equipped with an external by-pass, meaning that the by-pass water does not flow through the heat exchanger. The latter includes a storage tank and a heat exchanger. Heat is stored with DH fluid as medium. Domestic hot water (DHW) is produced by a heat exchanger, supplied from the tank. A flow switch detects a water flow and starts the pump. There is no need for by-pass flow in this type of unit. The DHSU are all placed on the same street line so that it is possible to measure both the performance of the unit itself and the implications at street level. The total investment cost lies between 350000 € and 400000 €, which corresponds to about 8500 €/dwelling and 9800 €/dwelling.

### 3.3.2. Analysis

We highlight here the main findings, with regards to the planning process. They are:

- The project took profit of the extensive collaboration among different partners: the housing association, industrial partners, architectural and engineering consultants, research institutions and governmental agencies.
- The international architectural competition and the import of prefabricated building envelopes from abroad succeeded to ensure high standards and reasonable economy.
- To some extent the Danish building-type manufacture' tradition has been a barrier for planning the community as a whole, more than as a collection of individual building units. In fact the tendency in the sector, related to low-energy buildings, is to provide solutions based upon individual energy supply systems, mainly heat pumps, and the building types are often not developed with a friendly interface to district energy systems. On one hand, this means that standard and reliable offers of low-energy building types already exist; on the other hand, it could hinder the chance of implementing a sustainable and holistic vision that gathers both the end-user' side and the energy supply side, as demonstrated in the residential area C.
- A conflict between two different goals arose during the planning and implementation process. The first target pertained to the high expectations about reaching the "climate goal", which for Denmark is defined by the political will of developing an energy system based on 100% renewable energy by 2050 and it is translated to action at national, regional and local level (energy producers, municipalities, energy utilities, energy planners, etc...). The second objective was connected to the need of finding solutions that can lead the process in a cost-effective way. The issue was critical at least in two phases: during the definition of the budget for the construction of the low-energy buildings in the residential area A, and during the definition of the requirements for the energy supply system for the residential area C. In the first case the maximum allowed budget was constrained by the requirements of the social housing in Denmark. Such requirements limited the economical burden for the tenants, i.e. the costs of renting the dwellings. The implementation phase was then delayed and the construction started only when it was decided to exceed the maximum budget. At the beginning of the planning phase for the energy supply system for the residential area B, it was chosen to design a traditional DH network based on a pair of single pipes, directly connected to the main network in Lystrup ( $T_{\text{supply}} = 80^{\circ}\text{C}$  and  $T_{\text{return}} = 40^{\circ}\text{C}$ ). The cost-effectiveness of such network was questioned, so that individual solutions, such as heat pumps were considered as alternative. The final decision was taken when an external R&D project took over the planning responsibility, bringing along also more capital to be invested. The final outcome was successful, since it was demonstrated not only that the low-temperature DH concept is applicable to low-energy buildings, but also that the total long-term economy (30 years) improved in comparison to the original design solutions.



- The recognition of the existence of a market in Denmark in relation to sustainable, energy-efficient and environmental-friendly houses was an additional motivation for starting the project, from the housing association point of view. In fact, the completed dwellings were fully occupied by tenants faster than in other newly established areas, despite the housing sector suffered a crisis in that period.

#### 4. Conclusions

##### SAMSOE:

The Danish average energy use per inhabitant is 25% higher than in Samsø, while the potential biomass per inhabitant is one third. Also the potential of wind energy is lower in the rest of the country. Therefore substantial energy conservation efforts are needed to achieve the completely energy self-sufficiency and 100% share of renewable energy in the country as a whole. Taking the results from the experience in Samsø and transferring it to a national level, the transition towards a fully renewable energy based would cost about 90 billion EUR, giving savings for 8 billion EUR/year and a pay-back time of about 11 years (considering 2005 figures).

LYSTRUP: The people involved in the project agree in saying that the “neighbourhood approach” is more profitable and achieve better results than the “local approach”. A better social-economy is possible, if the energy plan is done for the community as a whole instead of considering local plans for the single housing units.

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